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FROM: New York

TO: Secretary of State

NO: 1448, October 24, 9 P.M.

"UNALIGNED PROPOSAL"

REF: USUN 1438

ROSSIDES (CYPRUS) REPORTED TO AMB YOST RESULTS OF MTG HE CHAIRED EVENING OCT 23. ROSSIDES CONFIRMED GROUP RANGED BEYOND "BELGRADE COUNTRIES"; MENTIONED FIVE LATIN AMERICANS BUT DID NOT SPECIFY. CONFIRMED PRESENCE AUSTRIA, SWEDEN, AFGHANISTAN AND IRAQ; ALSO MENTIONED NIGERIA.

ROSSIDES CLAIMED THAT AFGHANISTAN'S SUGGESTION WOULD HAVE REQUIRED US TO LIFT QUARANTINE AND THAT AFTER OTHER PERSONS HAD SPOKEN HE, ROSSIDES, FROM CHAIR INTERPRETED SENSE OF MTG TO BE THAT SYG WOULD MERELY APPEAL TO PARTIES NOT TO ACT IN ANY WAY TO FURTHER AGGRAVATE SITUATION. HE SAID THAT PROPOSAL TO BE PRESENTED TO SYG WAS THEN DISCUSSED ALONG FOL LINES: (1) EXPRESSION OF GROUP'S CONCERN AT SITUATION; (2) SUGGESTION FOR SYG'S APPEAL AS ABOVE.

ROSSIDES FURTHER PROPOSED FROM CHAIR THAT PROPOSAL CONTAIN LANGUAGE ASKING SYG TO APPEAL TO PARTIES TO FREEZE SITUATION. HE SAID IRAQ OBJECTED STRENUOUSLY TO THIS AND ASKED MTG TO RETURN TO ORIGINAL AFGHANISTAN PROPOSAL WHICH IRAQ INTERPRETED AS REQUIRING IMMEDIATE LIFTING OF QUARANTINE. ROSSIDES CLAIMED THAT HE, WITH HELP OF NIGERIA AND OTHERS, WAS ABLE TO DIVERT IRAQI MOVE; BUT SUGGESTION TO "FREEZE" WAS OMITTED.

HE SAID INDONESIA SUGGESTED SYG PROPOSE SENDING OBSERVERS TO CUBA BUT THAT CONSENSUS COULD NOT BE OBTAINED FOR THIS SO IT WAS OMITTED.

ROSSIDES SAID HE AND TWO SC MEMBERS (GHANA AND UAR) SAW SYG THIS MORNING AND THAT LATTER AGREED TO ADDRESS AN APPEAL TO KENNEDY AND KHRUSHCHEV THAT BOTH SIDES DEFER ANY ACTIVITIES FOR A FORTNIGHT PENDING CONSIDERATION OF THE ISSUE. SPECIFICALLY, USSR WOULD BE

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ASKED TO DEFER DISPATCH OF SHIPS (WHICH ROSSIDES INTERPRETED AS MEANING DIVERSION OF SHIPS PRESENTLY ENROUTE). ON BASIS OF FOREGOING US WOULD BE ASKED TO WITHHOLD IMPLEMENTATION OF BLOCKADE FOR FORTNIGHT. MENTION OF CZECH SHIPS AROSE AND SYG SAID HE WOULD SAY HIS APPEAL SHOULD BE CONSTRUED AS APPLYING TO ALL OTHER SHIPS GOING TO CUBA.

YOST OBSERVED THIS WENT MUCH FURTHER THAN US QUARANTINE AND ROSSIDES INDICATED THAT QUESTION OF FOOD SHIPS WOULD HAVE TO BE CONSIDERED FURTHER.

AMB YOST EXPRESSED OUR APPRECIATION FOR AMB ROSSIDES' EFFORTS. HE WENT ON TO NOTE THAT OBSERVERS IN CUBA WERE INDISPENSABLE. WITH EVERY PASSING DAY CONSTRUCTION IS CONTINUING VERY RAPIDLY TO MAKE OPERATIONAL THOSE MISSILES ALREADY IN CUBA. AMB ROSSIDES NOTED CUBAN OBJECTIONS TO OBSERVERS; SUGGESTED THAT POSSIBLE APPROACH MIGHT BE MADE TO CUBA ON BASIS OF GUARANTEE BY UN AGAINST INTERFERENCE IN CUBA.

STEVENSON

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